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Issue Ref.	Version / Date	Status / Summary of changes	Owner / Author
LL	1.0/12/12/2019	First draft for review at MHCT Board	L Lewis
LL	1.1/05/02/2020	Second draft for review at MHCT Board, incorporating outputs from 2 x workshops	L Lewis
LL	1.2/12/02/2020	Third draft incorporating feedback from MBEG meeting 11/02/2020 – executive summary added	L Lewis
LL	1.3/09/03/2020	Fourth draft incorporating feedback from MHCT Board, requests out for projects for investment summary/capital pipeline	L Lewis
LL/LI	1.4/10/03/2020	Remove NHS logo and add narrative following MBEG/input from LI	L Lewis
LL/LC	1.4a/12/05/2020	Import SGUH context and completed projects. Further input on demographics, mapping and references. Inclusion of prioritisation criteria.	L Lewis
LL	1.4b – June 2020	Reducing slides and incorporating Focus and Actions – progress paused until further notice	L Lewis
LL	1.4c - Sep-Oct 2020	Covid refresh, including of prioritisation scores	L Lewis
LL	1.4d 02/11/2020	Amend of Scope; PCN estates survey summary of key findings; addition of delivery plan	L Lewis
LL	1.5 18/11/2020 1.6 Final draft 15/01/21 Approved MHCT: 13/04/2021	Latest draft: changes from MBEG partners inc. minor amendment to wording in exec summary, removal of LBM infrastructure delivery plan, references to town centre regen and optimising existing estate (e.g. The Nelson) page 35. Comments from SWLStG (26/11/2020). Adding reference to local borough Climate Action Plans in vision and objectives. Amended date of Crossrail 2 KF. Final draft signed off by MHCT 13/04/2021	L Lewis
LL	V3 amended 16/06/2021	Final amended version for publication approved by Merton Communications lead. Revision to wording on Slide 13 ESTH 22.06.2021 in line with full version.	L Lewis

Disclaimer:

The options set out in this document are for discussion purposes. The involved NHS bodies understand, and will comply with, their statutory obligations when seeking to make decisions over estate strategies which impact on the provision of care to patients and the public. The options set out do not represent a mandate from NHS Improvement/NHS England or commitment to any particular course of action on the part of the organisations involved.

In respect of any request for disclosure under the Freedom of Information Act 2000 ("FoIA"): This is a confidential document for discussion purposes and any application for disclosure under the FoIA should be considered in accordance with disclosure obligations under the Act, including against potential exemptions such as those contained in s.22 ('Information intended for future publication'), s.36 ('Prejudice to effective conduct of public affairs') and s.43 ('Commercial Interests').

Prior to any disclosure under the FoIA, the party which has received the request is invited to discuss the potential impact of releasing such information with NHS Improvement/NHS England, and any other relevant parties.



Executive Summary Scope Vision & Objectives

1. Context

- 1. National, London, South West London & Merton
- 2. 'The Merton Story' our Borough's Health & Care Needs
- 3. Strategic Drivers
- 4. Prevention, Clinical & Service Strategies (all providers)
- 5. Local Health & Care Plan summary
- 6. Estates Baseline summary (see Appendix 2 for full maps)
- 7. The Capital Challenge & Sources of Funding

2. Progress

- 1. Governance (see Appendix 1)
- 2. Completed Capital Projects Summary
- 3. What people have told us about their local Healthcare Estate

3. Focus & Actions

- 1. Capital Pipeline & Link to Service Strategy Delivery Plan
- 2. MBEG Focus & Actions 1 3 Years

4. Measures of Success

- 1. Borough Prioritisation Matrix
- 2. Measures of Success

Glossary of Terms

Executive Summary

- 1. Why do we need a Borough Estates Strategy? Merton Borough Estates Group (MBEG) has an important role to play in enabling delivery of national and local health and care plans, identifying priorities, improving the lives of residents and quality of the working environment. An agreed strategy supports the group in achieving those objectives, making savings, reducing running costs and ensuring investment is properly targeted.
- 2. Our ambition mirrors that of the London Estates Board that is for all people in Merton, regardless of their background or where they live, to have access to world class health services in world class facilities.
- As well as ensuring Merton is best placed to maximise opportunities for improvements and there is adequate healthcare provision for areas of regeneration and growth within the borough, there is a need to improve and align health outcomes for people, especially given the increasing complexity of people living longer and those with long term conditions. In addition, emerging national environmental priorities and local climate action plans create new challenges to be addressed in our strategic approach.
- 4. It is recognised that the scale of the challenges facing health and care services are such that organisations cannot expect to fulfil their responsibilities by working alone, or by looking at health needs in isolation, but must include the wider social determinants that impact on wellbeing such as housing, education, the environment, employment, relationships and lifestyle.
- The recruitment of GPs and other healthcare professionals remains a challenge nationally and locally. Merton needs to deliver sustainable premises to address the changing needs of its workforce, now and into the future.

- A clear, published plan for NHS estates and healthcare requirements arising from new and changing households in Merton, for at least the next five years, is required in order to identify what is needed, where and when.
- 7. This plan will be used as evidence when considering and responding to planning applications and Merton's Local Plan to ensure that impacts from development are mitigated, with contributions to expanding health infrastructure through S106 agreements and borough Community Infrastructure Levies. It will also support proposals for other funding and investment, including NHS capital, to address existing shortfalls and to meet the demands of a modern health service.
- Merton Borough Estates Strategy is an important first step in identifying priorities and drivers for these plans and to ensure future schemes are suitable for being scored against SWL and London prioritisation criteria.
- 9. It is therefore critical that estates planning is undertaken across the borough and beyond its boundaries. To back this up, implementation must also be done in collaboration via the Borough Estates Group to ensure decisions are made to support the delivery of local health and care plans, not just in Merton but across SW London.
- 10. Finally, at the time of drafting this strategy, it is not possible to document the full implications of the recent Coronavirus pandemic on estates across SW London and the borough. The new ways of working and operating procedures being established will have a significant short to medium impact across all healthcare sectors, as will the way patients access services, taking into account telephone and video triage and social distancing rules. A recent primary care estates survey and SWOT Analysis captured some of our Primary Care Network's key estates objectives, including the accommodation of additional roles into primary care and the impact of the pandemic.

Scope

- The scope of the Merton Health and Care Estates Strategy includes local health providers' needs and clinical plans, as well as housing regeneration, borough population growth and changing demand that impacts on health infrastructure and provides opportunity for improvements, such as the regeneration of Morden Town Centre and the new Wimbledon Stadium development at Plough Lane.
- 2. As part of the strategy development, two workshops were held to discuss key priorities, opportunities and how best to address the health needs of our local population from an estates point of view. We engaged with Merton's voluntary services sector and council run services at the Merton Health and Care Together Board meetings, and at our workshops.
- Merton does not have a major hospital within the borough, resulting in patients gravitating to hospital services nearest to where they live. To avoid duplication with other SWL borough strategies, we have not included a detailed list of hospital schemes, however we have included the key service objectives that impact Merton residents who access those facilities.
- Colleagues and partners from community physical health care, local authority, voluntary sector, primary care, mental health and two major Acute hospital trusts attended our workshops and borough estates meetings.
- A recent primary care estates survey was undertaken in the Borough. A summary of key findings has been included to ensure Merton's Primary Care Network's needs and objectives are considered as this strategy is implemented.

- 6. The scope of this strategy includes the following:
 - Primary & community care facilities to include 22 GP surgeries owned and leased;
 - 6 Primary Care Networks (PCNs) and Integrated Localities;
 - Key service objectives linked to Estates from all MBEG partners and providers and those who attended our workshops;
 - NHSPS, CHP and 3PD owned and managed properties;
 - Other provider owned and managed properties in Merton and surrounding boroughs that impact on Merton patients who access services within them;
 - Vacant and under-utilised space, 'quick wins', optimisation and development opportunities arising from disposals;
 - Funded and unfunded current and pipeline schemes;
 - Clinical priorities included in Merton's Local Health and Care Plans;
 - Areas of population growth and regeneration, increasing and changing demands and Merton Council's Infrastructure Delivery Plan and Local Plan;
 - Promoting green and healthy spaces;
 - Outputs from the Borough Estates Strategy Development Workshop and Focussed Session, including SWOT Analysis and key findings from the PCN estates survey.

Thank you to all our partners for their contribution towards developing this strategy for Merton.





Vision & Objectives

"Working together to provide truly joined up, high quality, sustainable, modern and accessible health and care services for all people in Merton. Enabling them to start well, live well and age well."

- Accessible buildings that are clean, 'fit-for-purpose' and safe, as committed to in the NHS Constitution.
- Buildings that are connected to the delivery of the Health and Care Plan in Merton, designed to support independence, good health and wellbeing, patient-centred care and a positive patient and staff experience.
- Contemporary facilities that are efficient, fully optimised and high quality, benefitting from the latest technology and contributing to environmental sustainability and local borough climate action plans.
- Facilities that are flexible, future-proofed, and sustainable, able to cope with the demands and flow of healthcare in the modern world and maintain resilient services.
- Facilities that improve health and wellbeing and reduce health inequalities, especially in the most deprived areas.



*Wimbledon Stadium & Housing Development – £400,000 S106
agreement towards improving local health facilities



*Morden Town Centre Regeneration – opportunity to explore sites for potential new health premises



The Wilson Hospital site in Mitcham NHSPS owned site in Mitcham, largely vacant and home to SWLStG and Wilson Wellbeing social prescribing services.



1. Context

National

Investment in the NHS's buildings, IT and equipment is crucial to delivering the NHS Long Term Plan. The government has committed to providing the NHS with a new multi-year capital settlement at the next Spending Review, including capital to build new hospitals; for mental health and primary care and to modernise diagnostics and technology. Primary Care Networks are bringing together GPs and community services.

There is a focus on early detection and prevention of major health problems; backing the workforce; making better use of digital technology and reducing duplication; better coordination between organisations and systems to increase efficiency. The NHS Long Term Plan seeks to reduce impact the NHS has on the environment by reducing its carbon for print, reducing the use of avoidable single-use plastics, and working with partners, including local government, to tackle local air pollution.

London

The London Health Board recently approved the London Estates Strategy. This is the first London-wide health and care estates strategy in the 70-year history of the NHS. It identifies that to provide a sustainable, fit for purpose estate we will stop working in organisational silos and take a long term and holistic view of acute, mental health, community and primary care estates.

Robust governance is in place, giving London boroughs the best opportunity to bid for national funding.

South West London

Tackling backlog maintenance and improving the infrastructure within acute and mental health hospitals and community and primary care facilities in South West London is a key priority across the STP/ICS to ensure that we have fit for purpose health and care facilities to meet the needs of our population. Overall projected growth is 152,606, representing 17.3% of the total population increase across London.

The demand for capital currently outstrips the available funding and South West London providers have already deferred expenditure totalling £100m into 2020/21 resulting in provider capital plans that are largely dealing with urgent and significant estate related service risks. Six borough estates groups have been established.

Merton

Merton Local Health & Care Plan talks about using space differently, using different space and supporting independence, good health and wellbeing. The intention is to provide more services closer to where people are and a flexible collaborative approach to using space, taking into account local workforce and digital strategies.

Merton's Estates Strategy must include a response to the impact of population growth, changing demands, variation in the standard and quality of current premises and funding challenges in order to propose a strategy that is best for our population and represents value for money.

The strategy will inform Merton's Local Plan, helping identify health needs and sites for health infrastructure and evidence for developer contributions, and contribute to the borough's Infrastructure Development Plan, identifying requirements and projects that will support borough plans to become carbon neutral and promote green and healthy spaces.

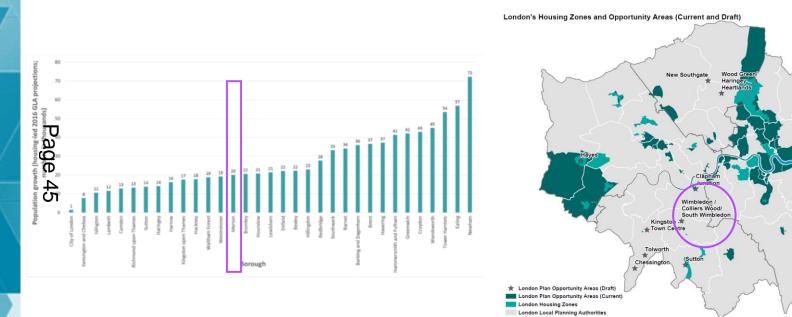
London's Population Growth 2018–2028 Housing Zones & Opportunity Areas

Key Points

Over the next 10 years, London's population is projected to increase by 883,334 – more than the current population of Amsterdam.

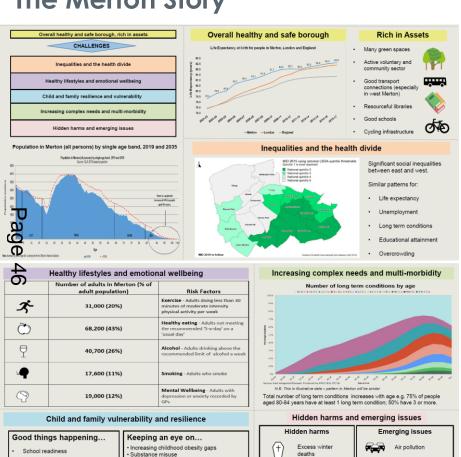
London Healthy Urban Develop

- The Mayor is investing £4.8 billion to start building 116,000 new affordable homes in London by 2022.
- Over half of boroughs, including Merton (shown below), predict population growth of between 10,000 30,000.
- Parts of Merton are also highlighted in the London Plan as draft Opportunity Areas.



Ref: GLA projections by Borough Source: The London Estates Board Health & Care Strategy 2019

2. 'The Merton Story'



Poverty and poor social circumstances

with Education and Health Care Plans

Rise in number of children and young people

Worrying about...

Safety outside of home

· Mental health and self-harm

Merton Joint Strategic Needs Assessment (JSNA) 2019

- The purpose of 'The Merton Story' is to provide an overall summary of what Merton is like as a place to live, the assets that make Merton a healthy place and the challenges faced in terms of health needs and health inequalities.
- It is the main component of the Merton Joint Strategic Needs Assessment (JSNA) which is a statutory assessment of population health and wellbeing needs for the Health and Wellbeing Board.

Merton has a GP registered population of approx. 225,000*:

- 22 GP practices, 6 Primary Care Networks;
- 140,000 adults;
- 16,000 people living with a long term condition.

Merton's growing population means that by 2030 there will be:

- 45% more people with diabetes;
- 50% more people with heart diseases, and
- 80% more people with dementia.

Key challenges:

County lines

and Disability

(SEND)

Increase in Special

Educational Needs

Workforce shortages

Parents and carers

health/substance

misuse issues

with mental

Knife crime

- Emotional wellbeing and mental health;
- Supporting wellbeing and independence;
- Management of long term conditions;
- The need to take a holistic approach;
- People with complex needs;
- Social inequalities and variation in health outcomes in different parts of the borough.

*June 2019

Reduced teenage pregnancy

16-17 year olds not in education.

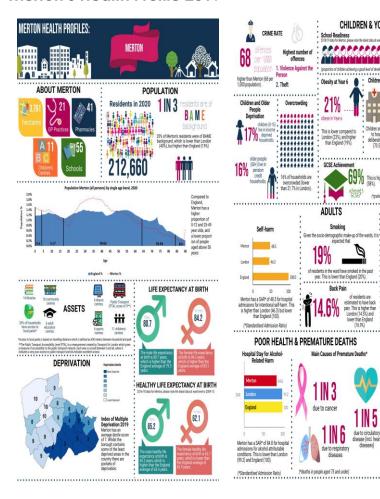
employment or training (NEET)

Dental health

3. Strategic Drivers

- The impact of COVID-19 this strategy does not refer in detail to recent changes affecting estates as a result of new working practices. However these changes will need to be addressed in line with national priorities.
- Short, medium and long term Primary Care capacity issues including GP owner occupiers in adapted houses nearing retirement
 (22% GPs are 55+ in Merton) that may affect continuity of care and
 require premises and lease changes.
- Variation in quality and size of Primary Care premises from purpose built modern health centres to converted houses and repurposed buildings. There are a number of buildings that exemplify excellent design and facilities. However, there are a number of premises that present a challenge to be able to improve. A poor estate potentially means poorer patient experiences, inadequate working conditions for staff and fewer opportunities to improve health and wellbeing.
- 4. Population growth East Merton has an estimated resident population of 110,000 which is projected to increase to 127,1000 by 2035. West Merton has an estimated resident population of 99,600 which is projected to increase to 109,500 by 2035*.
- Local Authorities continue to face significant financial and sustainability challenges - including managing growth and promoting quality, the future of High Streets, affordable housing and compliance with Social Value Legislation. Covid-19 recovery impact.
- 6. Merton's Climate Strategy and Action Plan sets out net zero carbon targets of 2050 for the borough and 2030 for the Council. This will impact on the way we work and how we deliver future health infrastructure with plans for a 'greener' Merton and saving energy.

Merton's Health Profile 2019



This is higher than London (61%) and England (58%)

Manades A to C. including English and Maths

- Emerging Primary Care Networks (PCNs) GPs and other service 7. providers are facing new demands and require support with new ways of using space and working with partners.
- NHS Long Term Plan requirements and impact on estates (additional community mental health services, for example).
- Contrasting demands health care providers in different parts of the 9. borough require specific local solutions to manage variation and ensure the right care in the right place.
- Service redesign providers of services may need to deliver significant service redesign on top of the already challenging financial position they face.
- Variation all wards in east Merton are more deprived and have higher Q rates of premature mortality than those in the west of the borough. Wards in the west have a higher proportion of older people who are wealthier and living longer*. These variations impact on where and how support and care is accessed in the future.
- 12. Future healthcare provision - our borough estates partners need to be aware of areas where there may not always be enough provision. These areas can be specified early in Merton's Local Plan.
- Contributing to local Infrastructure Needs Assessment the need for a clear plan that identifies NHS sites in Merton to be considered for investment over the next 10 years. Bids for funding will also be assessed against social capital criteria.
- The One Public Estate (OPE) programme the OPE programme is a joint initiative between the Cabinet Office, the Ministry of Housing, Communities & Local Government and the Local Government Association. OPE provides early stage funding opportunities for health and care related projects that promote the effective use of public estate by generating a range of benefits including capital receipts, reducing running costs, improving services and delivering homes and jobs.

- 15. *Digital challenges the way we use technology, data and information so that patients are better able to care for themselves and access the most appropriate services, and our clinicians can provide the very best care. We want to transform the way we deliver care using digital technology, data and information in Merton that mirrors the ambitions in South West London so that:
 - Patients are better able to care for themselves and access the most appropriate services when they need to;
 - Clinicians can communicate better, make more accurate and timely clinical decisions and provide the very best care so that together we improve health and social care services;
 - Our organisations will be able to share accurate management, research and business management information across our system.
- Workforce challenges to deliver the ambitions and actions in our Five-Year Plan, Merton, along with other SWL boroughs, is critically dependant on people and the way they work.
 - We will need to work in a more joined-up way, making sure that our people are supported to have more flexible careers and a better worklife balance, and that we have the right numbers of people with the right skills to meet the changing needs of our populations.
 - Using the five pillars of the NHS People Plan, a workforce programme is being designed across SWL that will meet both current and future service demand. This ambition has been co-designed with our senior HR leaders in health and social care.
 - The way people work as a result of the COVID-19 outbreak will be different and this will impact on future plans for health buildings.
 - PCNs are being asked to accommodate additional roles into primary care.

Prevention, Clinical & Service Strategies – links to Estates

CLCH

The overall purpose of the strategy is to ensure our estate supports:

- the integration of services in localities working more closely with partners including primary care;
- the ambition of our quality strategy to be the best provider of high-quality community healthcare by 2020, helping to ensure patients and their families receive an experience that exceeds their expectation; and
- the vision for services set out in the clinical strategy 2018-20 for staff to be supported to work across professional and organisational boundaries, sharing knowledge and increasing collaboration and teamwork.

Alongside this, the strategy will set out how we will maintain and build on our strong record for:

- improving compliance and standards so our estate is safe, appropriate and supports operational requirements;
- increasing value for money, meeting the requirements of the Carter review and setting out innovative development opportunities; and
- meeting NHS local and national planning and estates guidance including an increased focus on environmental sustainability.

SWLStG

- Improvement in local accessibility high street locations for immediate access to services STP priority of developing integrated sub-locality teams which also impacts on community estate.
- New London Estates Board and STP Estates Group prioritising and identifying estates activity for South West London. Working with the South London Partnership (SLP) to identify efficiencies across the SWLSTG, SLAM and Oxleas.
- Estate Modernisation Programme Brand new "state of the art" facilities enabling modern methods of treatment. Full visibility on wards and lowers SUIs.
- People Readiness & Culture Change programme doing more with less space. Desk ratios for community and corporate staff under this programme will be rationalised. Hub and Spoke Model Ensuring we have the correct accommodation model in each borough. Progressive transfer of services to community locations looking at providing services closer to main high streets.
- Deliver increasingly complicated and quality improvements eliminate same sex wards, en-suite accommodation, ensure lines of sight and easy to navigate wards.
- Expected grown in community mental health services, as per the NHS Long Term Plan, will lead to additional estates requirements.

Continue programme management and development of current and pipeline primary care improvement schemes already underway as part of previous strategy and plans, including Colliers Wood and Rowan Park.

- Explore opportunities for better management of vacant space and improved utilisation of all primary care estate assets to ensure efficiencies across the borough.
- Merton Borough Estates Group established to identify areas of joint working and collaboration.
- Identify and support the operational requirements of Merton Local Health & Care Plans.
- Work with PCN Clinical Directors to ensure Primary Care estate is fit for newly emerging Primary Care Networks in Merton. Undertaking a detailed survey, SWOT Analysis and focussing on specific challenges, including Covid-19 and views on accommodating additional roles into primary care.
- Work with borough partners to ensure adequate healthcare provision is in place to meet future growth, increase in population and changing demands.
- Prioritise future opportunities from developers (CIL/s106) and respond to climate and environmental controls set by local and London plan.

• SWL has secured £500m to build a new Specialist Emergency Care Hospital on the Sutton site which is the chosen site after public consultation. ESTH has completed and submitted an Outline Business Case for the new hospital and have included £80m investment to transform St Helier and Epsom hospitals.

• The proposals in the business case confirm that the majority of clinical services will remain at Epsom and St Helier hospitals both of which will operate a 24/7 service. Patients who need more specialist care will be located in the new Specialist Emergency Care Hospital at Sutton in a new hospital building.

• St George's University Hospitals NHS Trust Strategy (2019- 2024) sets out the vision to provide outstanding care every time and the priorities that will drive and influence decisions over the next five years, including strong foundations. excellent local services, closer collaboration and leading specialist healthcare.

- A key part of the strategy is to improve our buildings and hospital estate as part of strong foundations which includes addressing backlog maintenance issues and building facilities which are fit for the future and transform the way health care is delivered in the Borough.
- . The Trust has an ageing estate at St George's Hospital that has suffered from a lack of investment over a number of years, and now faces a maintenance backlog across the Trust in excess of £200 million.
- · To enable delivery of the strategy, key priorities for the estate over the coming years will include:
 - investing in the quality of the buildings and hospital estates, maintaining operational stability, functionality and statutory compliance
 - making best use of the space available, avoiding overcrowded areas on the one hand or underused spaces on the other, and making sure services are optimally located across sites
 - ensuring that the buildings enable services to be delivered in line with the 'service model for the twenty first century' set out in the national NHS Long Term Plan (for instance with more virtual outpatient clinics, or an expansion in ambulatory care)
 - · ensuring that buildings enable the best possible care to an ageing population, with the increase in dementia and frail older patients that entails.
- St George's University Hospitals NHS Foundation Trust is co-located with St George's, University of London Medical School on the Tooting site.
- The forthcoming SGUH estates strategy will set out this ambition in more detail.

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5. Merton's Local Health & Care Plan

Our Local Health & Care Plan summary...

Supporting independence, good health and wellbeing:

- People enabled to stay healthy and actively involved in their communities for longer
- · Person-centred care
- The effective use of technology and data to understand people and their needs, and provide the right advice, support and treatment.

Integrated and accessible person centred care:

- Moint teams in the community providing a range of moned up services seven days a week
- vices that help people to understand how to take care of themselves, and stay as healthy as possible for as long as possible
- People to be helped by health and care professionals and wider wellbeing teams to make use of a much more accessible and wider range of services

A partnership approach:

- Resilient local communities with voluntary sector communities playing an expanded role
- Peer support to counteract loneliness and contribute to people's overall mental health and wellbeing.

How will this impact on our estate?

Using space differently:

- More care delivered to people where they are (home/school) by mobile teams
- More multi-disciplinary team meetings (with virtual attendance from colleagues near and far)
- More virtual clinician-clinician and clinician-patient conversations
- More peer support, group working
- More on-site diagnostics and consultant services delivered out of hospital when appropriate

Different people using the space:

- More services delivered by peers, voluntary sector and community groups
- A flexible and collaborative approach to sharing space

 matrix teams, co-location, joint working across,
 between and within organisations

Using different spaces:

 Maximising use of the public, community and local business estate: shopping centres, parks, transport hubs, etc.

Surplus Estate:

Selling off surplus estate

Supported by...

A digital first approach:

 Wi-Fi /4g connectivity as standard, with flexibility to accommodate innovations regarding 'Internet of Things' capability requirements, and assistive technology (robotics, etc.).

A commitment to a healthy place:

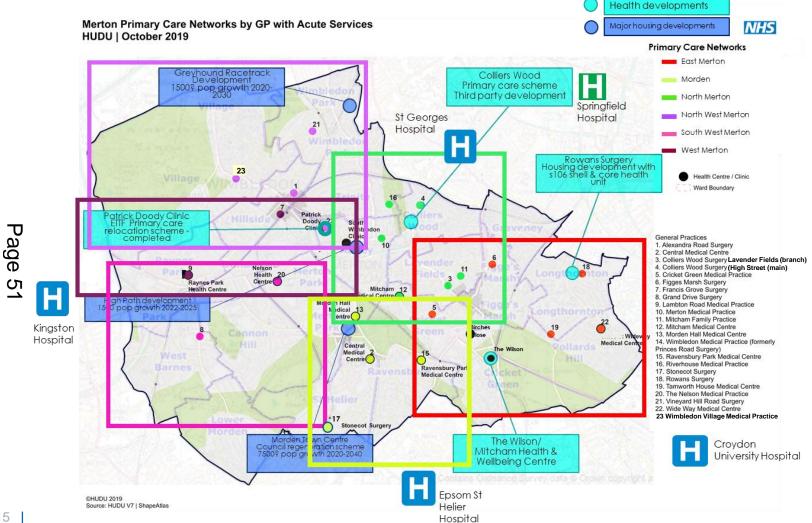
- Promoting active travel/reducing car use
- Designing spaces that promote community, connectedness and reduced carbon consumption
- A dementia friendly borough
- · Estate: shopping centres, parks, transport hubs, etc.

Our partners:

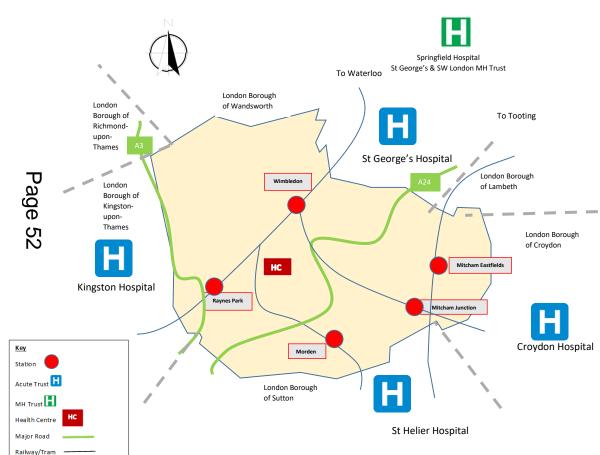


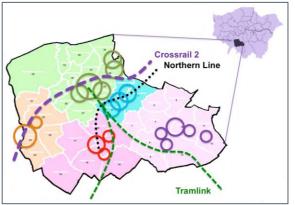


6. Estates Baseline



Merton's proximity to major Hospitals, links & road networks





Key Points:

- Merton's transport links influence where and how people access healthcare across the borough.
- Crossrail 2 is currently proposed to open in Wimbledon in the 2040s (scheme is delayed) and will support local population growth through improved links to Central London and beyond.
- Because Merton does not have an Acute hospital within its boundaries, the population gravitate to the most convenient hospital to where they live.

Insert map: Crossrail and Merton Town Centres - Merton Council Future Merton

Main map: CCG. Map created from own imagery and images from other sources.

Areas of Growth & New Housing (over 15 years)

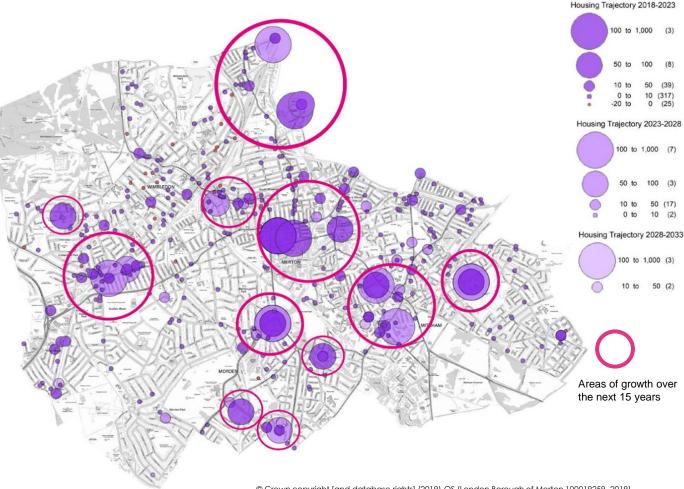
Key Points:

 This information will help partners decide where there may be a need for additional health care estate over the next 15 years.

 Having a clear strategy will enable partners to plan in advance by specifying any health infrastructure needs in Merton Council's Local Plan.

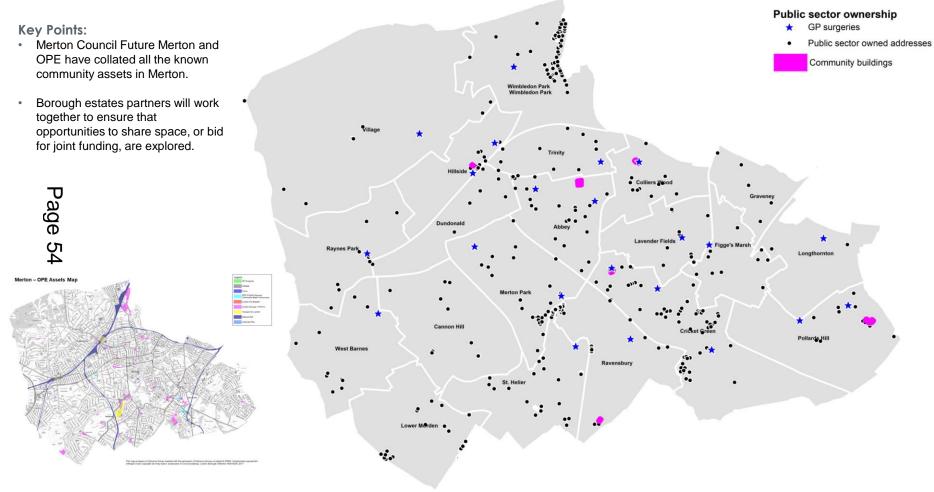
New Housing 2018-2033*:

- h Path Estate
- Eastfields Estate
- Rayensbury Estate
- Vimbledon Stadium
- Morden town centre regen.
- · Haslemere Industrial Estate
- Haig Housing
- Colliers Wood Tower 2
- Mitcham town centre

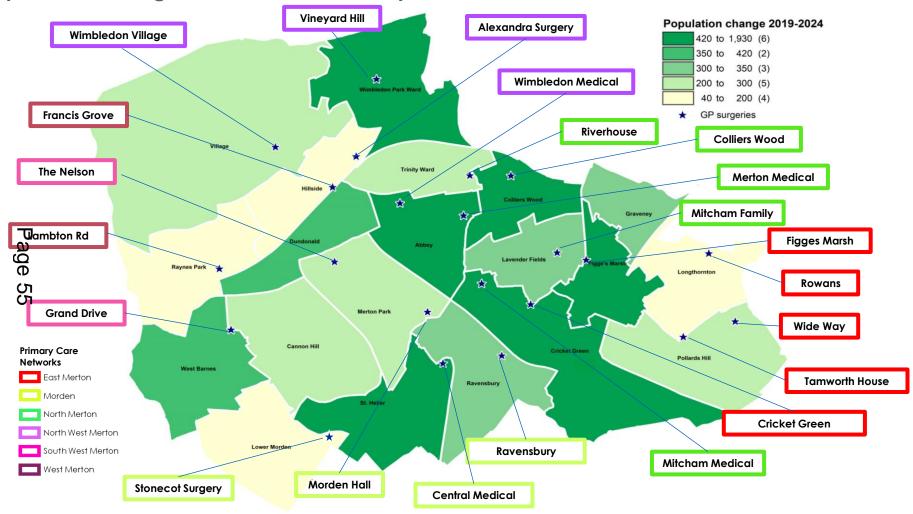


© Crown copyright [and database rights] (2019) OS (London Borough of Merton 100019259, 2019) OS MasterMap Imagery Layer has been created using OS's own imagery and imagery from other suppliers. *N.B. This data is updated annually in Merton's Authority Monitoring Report which is published online

Public Sector Ownership Assets in Merton



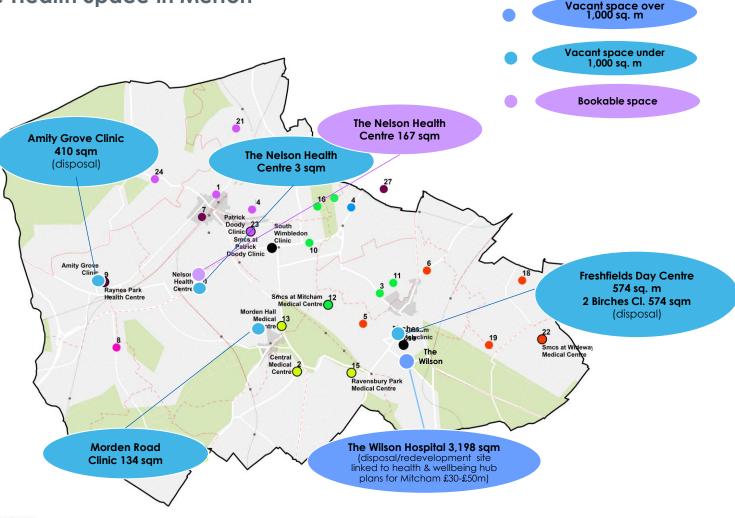
Population Change 2019 – 2024 & Primary Care Networks



Vacant & Bookable Health Space in Merton

Key Points:

- Improving utilisation of bookable space and occupying or disposing of vacant space is an important part of our strategic approach for the first 1 – 3 years.
- The current cost to the NHS of vacant space in Merton is approximately £793,000 per annum.
- The Wilson site represents of 70% of the total void costs incurred in Merton and discostal or redevelopment of the 2 te and adjacent land is being considered in connection with plans for a new health & wellbeing hub for Mitcham and surrounding areas.
- Optimising the use of existing estate is also to be considered.



7. The Capital Challenge & Sources of Funding

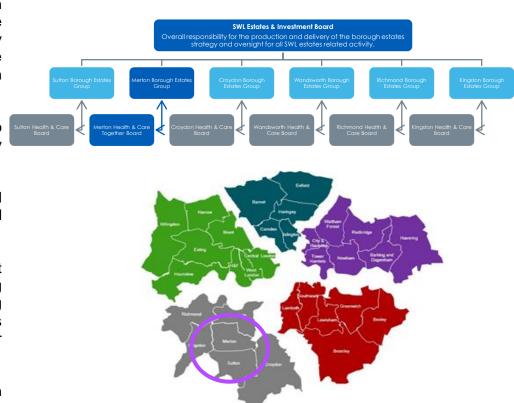
- The South West London Integrated Care System (ICS) as a system has serious concerns regarding the condition of much of our NHS estate, equipment and ICT infrastructure. The current availability of capital funding combined with the lack of flexibility around alternative sources of investment is exacerbating this problem.
- The system will work with NHSE/I, Her Majesty's Treasury (HMT), our six local authorities and the GLA to identify other pragmatic, commercial and deliverable solutions to this major problem.
- Over the past 10 years, NHS providers in South West London, in common with the rest of England, have only been able to invest up to 5% of their turnover on capital investment when the norm for health systems is 10%.
- Therefore, tackling backlog maintenance and improving the infrastructure within acute and mental health hospitals and community and primary care facilities in South West London is a key priority across the STP/ICS to ensure that we have fit for purpose health and care facilities to meet the needs of our population.
- The demand for capital outstrips the available funding and South West London providers have already deferred expenditure totalling £100m into 2020/21 resulting in provider capital plans that are largely dealing with urgent and significant estate related service risks.

Funding Source	Comments, existing & proposed implementation
Disposals	Provider disposal receipts directed to investment.
Central NHS Sources	STP capital (Wave 1 to 4 etc.), Estates Technology Transformation Fund (ETTF), London Improvement Grant (LIG), Healthcare Infrastructure Plan (HIP)
One Public Estate (OPE)	Seed capital funding that can support project feasibility work. Requires more than one public sector body involvement and reasonable chance of generating disposal receipts and/or housing units. Administered through local authority, governance via the South London Partnership.
Developer Contributions (S106/CIL)	Although not technically a funding source, developer contributions are used for specific purposes to support health infrastructure improvements or reprovision.
NHSPS site redevelopment	Release value from the community estate owned by NHSPS by developing mixed use schemes providing housing and new health space [redevelopment opportunities].
Partnerships	Merton Borough Estates Group enabling close working with partners, such as local authorities. Participation and opportunities explored with third party developers (3PD).
NHS Providers Capital	NHS providers have an annual capital allocation driven primarily by the amount of depreciation charged to their accounts. The regime is subject to change, but will continue to be a potential source of funds.
Self-funded	Provider sources fund through internally generated resources, excluding disposals, e.g. operational savings.



Governance

- The Merton Borough Estates Group (MBEG) has been established and Terms of Reference approved (see Appendix 1). MBEG meets monthly and is attended by estates and service leads (including digital) from a range of organisations across the borough, working in partnership.
- Two workshops were held for health and care partners to discuss estates requirements and shape future strategy linked to clinical plans.
- Trimary Care PCN estates data gathering survey and SWOT Analysis undertaken in 2020. Feedback shared with PCN Clinical Directors to support planning.
- The agreed governance arrangements (right) support engagement and decision making in respect of prioritising the required capital and investment pipeline and preparing bids from across the borough with Borough Estates Groups reporting into both Health & Care Together Boards, and SWL Estates & Investment Board.
- Having the correct leadership and effective engagement in place means that delivery of current and future projects, management of vacant space, improved utilisation and agreement of disposals will enable the delivery of Merton's Local Health & Care Plans.



2. Completed Funded Capital Projects Summary Primary Care & Community/Out of Hospital

	Basic Sch	eme Information	Financials	Progre	ess
Lead	Title of Scheme	Scheme Description	Total Capital Funding (£)	Business case status	Comments
CCG/ GP	Wide Way ETTF Practice-led scheme	GP premises extension/new clinical rooms	£669,600	Green	Complete
₹ G G O	Central Medical Centre	Improvement Grant scheme to extend. New clinical rooms.	£210,00	Green	Complete
O CG/	Morden Hall Medical Centre	Improvement Grant scheme to refurbish part of the premises/new clinical rooms	£507,000	Green	Complete
CCG/ NHSPS	Patrick Doody ETTF scheme	Relocation of GP practice to newly refurbished premises	£412,468	Green	Complete
CCG/ LBM	Mitcham Health & Wellbeing Feasibility Study	OPE funding to support feasibility study	£100,000	Green	Complete
CCG/ NHSPS	120 The Broadway	Rationalisation of space, relocation of staff, refurbishment & introduction of smart working		Green	Complete







Completed capital healthcare projects in Merton since 2015 (top to bottom):

- The Nelson Health Centre & Medical Practice opened in 2015 and won the Best Primary Care Development category at the 17th National Building Better Healthcare Awards;
- · Wide Way Medical Practice
- · Patrick Doody Health Centre

Funded – within organisation's capital

Funded – central funding (ETTF, IG, Wave 1-4, HIP)

Funded – other source of capital (e.g. s106/CIL)

Unfunded

People attending SWL borough health and care plan events and stakeholders attending the Health & Wellbeing workshop told us

- "A lot of NHS buildings are in poor repair.
- Some hospitals and some wards are very old and need to be upgraded to bring them up to modern standards.
- A poor environment can affect people's mood and general wellbeing. Page

We should be working with councils to look for opportunities to solve some of our estate's challenges.

- Services need to be more flexible and offer different levels of support to people in their own homes.
- The idea of having more locally provided care is supported, but there are concerns that the local NHS does not have the capacity and resources to manage the change towards a more local care model."



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1. Capital Pipeline & Link to Clinical Plan/Service Strategy



There are five significant Out of Hospital related schemes in Merton, all have been prioritized according to agreed criteria. *Colliers Wood is now a 100% revenue CCG funded scheme due to delays in the timetable resulting in it not achieving practical completion by the ETTF deadline of December 31st 2021, however ETTF has paid for non-developer related fees from 2020 revenue. The Health & Wellbeing hub planned for Mitcham remains a priority, due to changes in the programme as a result of losing LIFT funding, the scheme has not scored as high in the overall scoring matrix.

Prim	ary Care & Out of Hospital			
Ref	Key STP/CCG clinical service strategies	Alignment to Long Term Plan (LPT) and national priorities	Capital Projects and future plans	Prioritisation Rank
1	More care delivered to people local to where they	Fully integrated	Colliers Wood GP Surgery main and branch site relocation to new premises, ETTF* /3PD development.	1
	are.Joined up care seven days a week.Alignment to LHCP.	wellbeing, supported through improved engagement of MDTs in primary and community hubs. (LTP section 1.10). to health and addressing ts of variation	Mitcham Health & Wellbeing Hub, including disposal or redevelopment of NHS owned sites (inc. The Wilson Hospital site in Mitcham).	3
	Growth of Primary Care Networks and Integrated Locality Teams.		Rowan Park The Rowans Surgery relocation to new premises at Rowan Park, Streatham Vale S106/CIL to include community space – 3PD	1
	Links to green, healthy spaces.Case for change completed.		Wimbledon Stadium – improvement to healthcare facilities in the locality to support population growth from housing development. S106. Includes adjacent Wandsworth practices	3
	Improvements to health and wellbeing and addressing specific aspects of variation in health outcomes in the borough.		 Supporting Primary Care Networks and Integrated Locality Teams to enable systems to work together. Ensuring health infrastructure is resilient and can meet the demands of a growing and changing population. Exploring possible new GP premises in Morden Town Centre Regeneration Zone to support population growth, Wimbledon Town Centre and South West Wimbledon to support long term plans. 	3



Primary care, community and Out of Hospital services funded schemes							
Key health & care service strategy	Title and description of schemes	Lead org	Total capital Requirement	Business case status	Delivery years	Rank	Comments (inc funding source details)
 Primary Care Transformation Increased GP capacity. Support for PCNs. 	Rowans Surgery relocation scheme to Rowan Park, with community space	CCG/ LBM	£6m	OBC approved		1	S106 agreement/CIL funding
 Primary Care Transformation Increased GP capacity. Support for PCNs. 	Colliers Wood branch and main site practice relocation scheme	3PD/ CCG	£6m	OBC approved		1	*ETTF Scheme £1.4m/3PD
 Primary Care Transformation Increased GP capacity and practice modification to support population growth, Support for PCNs 	Wimbledon Stadium housing development	CCG/ GPs	£400k	Feasibility study approved	2021/2	3	S106 agreement
	Total						

Please note: ESTH, SWLStG and SGUH listed capital schemes have been included in Sutton and Wandsworth borough estates strategies respectively, however our Trust partners' priorities are included within the scope of the strategy where they impact on Merton patients and will be included in the prioritised capital pipeline in the final SWL Estates Strategy.



Primary care, community and Out of Hospital services unfunded/part funded schemes						Priority rank
 Support long term conditions, adult and CYP mental health; Care closer to where people are; Promotes green & heathy spaces; Addressing variants in deprivation and health outcomes Releasing land for housing Feasibility study completed VFM appraisal completed 	P mental health; ser to where people are; es green & heathy spaces; ing variants in deprivation Ith outcomes eg land for housing ty study completed Mitcham Health & Wellbeing Hub (inc. development/disposal of The Wilson Hospital site in Mitcham)		TBC £30m – £50m	Feasibility study	2023/4	3
 Primary Care Transformation; Increased GP capacity for area of population growth; Support for PCNs. OBC approved VFM appraisal completed 	Colliers Wood Practice relocation scheme	CCG/ 3PD	£1.4m Scheme 100% revenue funded however, capital funding sought beyond 2021	OBC approved	2022	1
 Primary Care Transformation; Increased GP capacity for area of population growth; Support for PCNs; Promotes green & healthy spaces; Care closer to where people are. Fully integrated health & wellbeing community asset. 	Morden Town Centre regeneration – requirement for new health premises to support 6,000 plus new residents and relocation of existing practices as required.	CCG/ LBM/TFL	TBC £12m – £24m			3
	£75.5m					

2. MBEG Focus & Actions 1 – 3 Years

V	lerton Borough Estates Group Proposed Focus & Actions 1 – 3 years	Checklist
•	Improve asset management and work with partners to find efficiency savings through better utilisation, rationalisation and disposals; Maintain databases/registers of available, bookable space to be shared with partners, including voluntary sector and community; Use existing space more creatively to support new ways of team and partnership working in Primary Care Networks – 'reconfiguring rather than rebuilding'; Increase engagement with digital workstream to ensure alignment during recovery and post-COVID 19.	 ✓ Agreed key milestones; ✓ Identified resource gaps & plans; ✓ VFM benefits & efficiencies clear & concise; ✓ Benefits to patients; ✓ Alignment to health & care plans.
•	Work with Acute and Mental Health Trust partners on priorities that benefit Merton patients, to include long term Out of Hospital schemes; Create a clear plan for health infrastructure that will enable the Local Authority planning department to identify s106 and CIL opportunities, including plans for Morden Town Centre Regeneration & Wimbledon Town Centre (Infrastructure Delivery Plan); Explore opportunities to deliver new and/or expanded health services in non-health settings and suitable locations, such as schools and High Street town centre locations as per Merton's local plan (to include Wimbledon Town Centre and other priority zones earmarked for regeneration).	 ✓ Reporting & governance aligned acros system; ✓ Outline financial modelling complete.
•	Explore requirements and delivery of health infrastructure to support new residents of Wimbledon Stadium housing development, as per the existing s106 agreement, to include Wandsworth due to proximity of bordering practices/hospital/mental health trust; Identify all large scale capital schemes and prioritise those to be worked up to being 'business case ready', with a focus on the proposed as yet unfunded Out of Hospital Community Health & Wellbeing Hub in Mitcham; Delivery of primary care funded schemes such as Rowan's Surgery relocation to Rowan Park and Colliers Wood Surgery's co-location of branch and main sites to new premises.	 ✓ Project Manager(s) appointed; ✓ Project delivery critical path agreed; ✓ Leadership / SRO agreed ✓ Prioritisation criteria at Borough level met.



Borough Prioritisation Matrix (see Appendix 3)

DESCRIPTION CRITERIA SCORE

Strategic

- Alignment to Merton Council's Local Plans:
- Enables delivery of Local Health and Care Plans and/or other clinical strategies
- Promotes green and healthy spaces and reduces unnecessary travel by enabling provision of care closer to where people are:
- aligned to clinical and local needs, plans and priorities and consistent with the ICS in SWL as well as with the NHS LTP:
- development is in partnership or, enables/ is interdependent with another priority in SWL;
- is considered a priority scheme for Merton.

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Economic

Delivers economic and/ or efficiency gains.

- Addresses areas of demand/ growth or deprivation and benefits the local population;
- allows disposal of land for other purposes e.g. housing; releases value;
- design is flexible, future-proofed and includes innovation and the latest technologies;
- delivers an improvement in the optimisation of space; reducing risk of under-utilisation and voids.

15

Financia Contributes to an improved financial position; Delivers Value for Money.

- Affordable in all investment years; attracts funding and investment e.g. contribution from CIL, OPE, NHS, S106. etc:
- appropriate no. of options reviewed;
- generates income/ revenue/ savings.

20

Operational

68

Delivers improvements in operational performance, patientcentred care and ways of working.

- Addresses access, capacity and demand or efficiency and flow issues:
- allows business continuity; disruption is minimised to operational services;
- delivers improvement sin health and wellbeing, independence, integrated care, patient-centred care and experience, patient pathways and, ways of working.

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Quality and Safety

Delivers improvements in quality and safety.

- Addresses compliance issues, CQC issues, fire, H&S and Infection Control issues and/ or identified risks;
- builds on the COVID-19 reconfiguration and response, further strengthening this;
- contributes to exiting Quality Special Measures (QSM), or equivalent;
- feedback/ involvement from patients, the public, staff and relevant stakeholders.

20

Deliverability and Sustainability

Is deliverable with leadership, the necessary resources and offers a resilient and sustainable solution.

- Addresses carbon footprint, climate change, energy and/ or environmental issues and aids approaches to local regeneration and sustainable transport:
- capability and capacity to deliver with identified leadership and the necessary resources:
- delivery is planned, realistic and timely.

15

EVIDENCE

Evidence required for maximum score

> **Draft Project** Initiation **Document (PID)**

Outline Case For Change

> High level/Outline Financial Model

Prioritised score and submission to SWL

100

2. Measures of Success

Financial

 Available capital invested in important and prioritised large estates schemes delivering the most benefit and value for money.

Endorsement of small scale improvement schemes that support local health and care plans.

 Endorsement of OPE, \$106 and CIL developer contribution opportunities.



Operational

- Approved business cases for prioritised large estates schemes, with or without funding secured.
- Completion of historical schemes and pipeline projects.
- Early delivery of 'quick wins'.
- Disposal of land/sites surplus to requirements.
- A reduction in underutilised and vacant space. Existing space optimised.



Quality & Safety

- Address all CQC, Fire and Health and Safety, infection control issues from improvement notices or inspections.
- CQC ratings 'good' or 'outstanding'.
- Opportunities for reduction of emissions identified and prioritised.

Strategic

- Community Health & Wellbeing Hubs developed with integrated offerings at key identified sites.
- Identified medium and long term plans (inc. IDP) in place and progressing.
- Estates Strategy acts as a catalyst to drive improvement and investment, aligned to clinical and local needs, Local Authority plans and priorities in Merton, with quarterly review.





Appendix 6: Glossary of Terms

• CCG	Clinical Commissioning Group (NHS)	•	LAS	London Ambulance Service ('Blue Lights')
• CLCH	Central London Community Healthcare	•	LBM	London Borough of Merton
• CHP	Community Health Partnership	•	LHCP	Local Health & Care Plan
• CIL	Community Infrastructure Levy	•	LIG	London Improvement Grant (NHSE)
• CUH	Croydon University Hospital	•	LTP	Long Term Plan (NHSE)
• DHSC	Department of Health & Social Care	•	MBEG	Merton Borough Estates Group
• ERIC	Estates Return Information Collection	•	MHCT	Merton Health & Care Together
• • ••••	Epsom & St Helier Hospital	•	MHT	Mental Health Trust
· agiii	Estates & Technology Transformation Fund (NHSE)	•	MVSC	Merton Voluntary Services Council
· TOIA	Freedom of Information Act	•	NHSE/I	NHS England/Improvement
• O YFV	Five Year Forward View (NHSE)	•	NHSPS	NHS Property Services
• GLA	Greater London Authority	•	PCN	Primary Care Network
• HIP	Healthcare Infrastructure Plan (Gov. fund)	•	PHE	Public Health England
 HMT 	Her Majesty's Treasury	•	\$106	Section 106
• HUDU	Healthy Urban Development Unit (NHS)	•	SGUH	St George's University Hospital
• ICS	Integrated Care System	•	STP	Sustainability & Transformation Partnership (previously Plans)
• IDP	Infrastructure Delivery Plan (LBM)	•	SWL	South West London
• IHT	Improving Healthcare Together	•	SWLStG	South West London St George's (Mental Health Trust)
• IM&T	Information Management & Technology	•	TFL	Transport for London
• IT	Information Technology	•	TOR	Terms of Reference